

ITSO RESTRICTED

Contribution of
Director General

IAC-26-6E W/03/26
26 February 2026

**EXTERNAL AUDITOR'S REPORT ON ITSO'S ACCOUNTS
AND EXPENDITURES FOR FY 2025**

1. The document by the Director General herewith attached comprises the external audit reports, prepared by Prager Metis CPAs for the period 1 July 2024 to 30 June 2025. Frank & Company p.c., was appointed by the Assembly of Parties at its Thirty Sixth meeting (AP-36) in May 2014 in accordance with Article IX (d) (xiii) of the ITSO Agreement, which states that the Assembly of Parties is responsible for “appoint[ing] an auditor to review the expenditures and accounts of ITSO”. In July 2019, Frank & Company p.c., announced that they joined Prager Metis CPAs, LLC. Prager Metis is a top 100 accounting firm with both a national and international presence.

ITSO RESTRICTED

ATTACHMENT NO.1 TO
IAC-26-6E W/03/26

COMMUNICATION WITH THE ASSEMBLY OF PARTIES

December 4, 2025

To the Assembly of Parties of
International Telecommunications Satellite Organization

We have audited the financial statements of International Telecommunications Satellite Organization (ITSO) for the year ended June 30, 2025, and have issued our report thereon dated December 4, 2025. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated January 15, 2025. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by ITSO are described in Note 2 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2025. We noted no transactions entered into by ITSO during the year for which there is a lack of authoritative guidance or consensus. All significant transactions under the other comprehensive basis of accounting have been recognized in the financial statements in the proper period.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements were the disclosure of the basis of accounting in Note 2, the disclosure of funding agreement contract in Note 3, and the going concern disclosure in Note 9 to the financial statements.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

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Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated October 10, 2023.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to ITSO's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as ITSO's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Assembly of Parties and management of International Telecommunications Satellite Organization and is not intended to be and should not be used by anyone other than these specified parties.

Prager Metis CPAs, LLC

Prager Metis CPAs, LLC

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ATTACHMENT NO.2 TO
IAC-26-6E W/03/26

**INTERNATIONAL TELECOMMUNICATIONS
SATELLITE ORGANIZATION**

FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2025

International Telecommunications Satellite Organization

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June 30, 2025

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Independent Auditor's Report

To the Assembly of Parties of
International Telecommunications Satellite Organization

Opinion

We have audited the accompanying financial statements of International Telecommunications Satellite Organization ("ITSO"), which comprise the statement of assets, liabilities and funding capital - modified cash basis as of June 30, 2025, and the related statements of revenue and expenses - modified cash basis, changes in funding capital - modified cash basis, and cash flows, cash and cash equivalents - operations - modified cash basis for the year then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities and funding capital of ITSO as of June 30, 2025, and its revenue and expenses, changes in its funding capital and its cash flows for the year then ended in accordance with the modified cash basis of accounting as described in Note 2.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of ITSO and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis of Accounting

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting as modified by the amended agreement, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 2, this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of ITSO's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about ITSO's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Prager Metis CPAs, LLC

Prager Metis CPAs, LLC
Tysons Corner, Virginia
December 4, 2025

International Telecommunications Satellite Organization
Statement of Assets, Liabilities and Funding Capital - Modified Cash Basis
June 30, 2025

Assets

Cash and cash equivalents	\$ 20,626
Cash and cash equivalents - Reserve Fund	16
Cash and cash equivalents - Contingency Fund	15
Prepaid expenses	7,220
Equipment, net of accumulated depreciation of \$69,821	4,533
Security deposit	<u>7,063</u>

Total assets \$ 39,473

Liabilities and funding capital

Liabilities

Accounts payable	\$ 46,063
Funding from member countries	<u>110,636</u>

Total liabilities 156,699

Funding capital (117,226)

Total liabilities and funding capital \$ 39,473

The accompanying notes are an integral part of these financial statements.

International Telecommunications Satellite Organization
Statement of Revenue and Expenses - Modified Cash Basis
Year Ended June 30, 2025

Revenue

Funding agreement contract	\$ 850,000
Interest income	1,188
Other income	<u>3,859</u>

Total revenue 855,047

Expenses

Staff expenses	698,970
Office expenses	108,440
Professional fees	66,063
Information technology development	6,516
Travel and hospitality	12,608
Meetings	116,127
Depreciation	<u>1,527</u>

Total expenses 1,010,251

Excess of revenue over expenses \$ (155,204)

The accompanying notes are an integral part of these financial statements.

International Telecommunications Satellite Organization
Statement of Changes in Funding Capital - Modified Cash Basis
Year Ended June 30, 2025

Balance at June 30, 2024	\$ 37,978
Excess of revenue over expenses	<u>(155,204)</u>
Balance at June 30, 2025	<u><u>\$ (117,226)</u></u>

The accompanying notes are an integral part of these financial statements.

International Telecommunications Satellite Organization
Statement of Cash Flows, Cash and Cash Equivalents – Operations - Modified Cash Basis
Year Ended June 30, 2025

Cash flows from operating activities	
Excess of revenue over expenses	\$ (155,204)
Adjustments to reconcile excess of revenue over expenses to net cash provided by operating activities	
Depreciation	1,527
Changes in assets and liabilities	
Accounts payable	17,954
Net cash provided by operating activities	<u>(135,723)</u>
Cash flows from investing activities	
Transfer to Reserve Fund	88
Payments from Contingency Fund	89
Net cash provided by investing activities	<u>177</u>
Net increase in cash and cash equivalents	(135,546)
Cash and cash equivalents, beginning	<u>156,172</u>
Cash and cash equivalents, ending	<u><u>\$ 20,626</u></u>

The accompanying notes are an integral part of these financial statements.

Note 1 Organization

The International Telecommunications Satellite Organization (ITSO) is an inter-governmental organization created on an interim basis in 1964 in order to establish and operate a global satellite system that would provide, on a commercial basis, the space segment required for international public telecommunications services. ITSO was formally established in 1973 upon entry into force of the intergovernmental treaty agreement (the Agreement Relating to the International Telecommunications Satellite Organization or the “Agreement”). Until July 18, 2001, ITSO operated as an intergovernmental organization known as INTELSAT, the world’s first commercial satellite operator. On July 18, 2001, ITSO was restructured into two separate entities: (i) the private Luxembourg-registered company, Intelsat, SA, that continues to provide commercial satellite telecommunications services, and (ii) the continuing intergovernmental organization, now abbreviated as ITSO. ITSO supervises and monitors Intelsat, SA to ensure that it meets certain public service obligations, including obligations to “lifeline” customers of Intelsat, SA.

The 34th Assembly of Parties approved the establishment of a Reserve Fund in which the Director General of ITSO was authorized to utilize up to a prescribed amount of the Reserve Fund to cover the costs of actions taken to benefit the membership, such as capacity building initiatives. The Reserve Fund is replenished through annual budget surpluses. In June 2010, ITSO, in cooperation with ITU Academy, launched a capacity building initiative to provide satellite communications training to member Parties. The costs of the capacity building initiatives are not included in the approved annual budget of ITSO. Similar partnerships have been established with the Commonwealth Telecommunications Organization (CTO), the African Telecommunications Union (ATU), Comision Tecnica Regional de Telecomunicaciones (COMTELCA), East African Communication Organization (EACO), Southern Africa Development Community (SADC), African Union Commission (AUC), Inter-American Development Bank (IADB), American University Washington College of Law (AUWCL), Caribbean Telecommunications Union (CTU), Intersputnik, and West Africa Telecommunications Regulatory Association (WATRA).

The Assembly of Parties at its 41st Meeting in October 2024 decided to instruct the Director General to negotiate with Intelsat a funding agreement that covers the period between ordinary meetings of the Assembly of Parties, taking into account the need to have sustained funding between ordinary meetings of the Assembly of Parties.

Note 2 Summary of Significant Accounting Policies

Basis of Accounting

As the continuing organization, ITSO prepares its financial statements on the modified cash basis of accounting as modified by the amended Agreement. The primary differences between the basis used in the accompanying financial statements and accounting principles generally

Note 2 Summary of Significant Accounting Policies (continued)

accepted in the United States of America (U.S. GAAP) is the method of recognition of revenue and the recognition of program expenses. ITSO recognizes the receipt of payments on the Funding Agreement Contract (Note 3) as revenue when received rather than as a receivable upon execution of the contract. In addition, ITSO presents expenses related to contingency and reserve funds (Notes 4 and 5, respectively) as direct reductions of funding capital rather than an expense in the statement of revenue and expenses. However, in 2019, the Advisory Committee on behalf of the Assembly of Parties approved use of reserve funds for operating expenses and as a result modified the accounting policy to recognize these expenses within the statement of revenue and expenses. Further, some accrued expenses as of the end of the year including accrued leave expense are not presented in the accompanying financial statements. As part of the modified cash basis of accounting, ITSO does not present a right-of-use asset or lease liability related to leases. ITSO presents the cash flow statement as cash flows from operations only as generally reserve fund activity is a direct reduction of capital funding. All amounts included in the financial statements and notes to the financial statements are stated in U.S. dollars.

Use of Estimates

The preparation of financial statements in accordance with the modified cash basis of accounting requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, reported amounts of revenue and expenses, and disclosure of contingent assets and liabilities. Actual results could differ from those estimates.

Cash and Cash Equivalents

ITSO considers all highly liquid investments with a maturity date at acquisition of three months or less to be cash equivalents.

Concentration of Credit Risk

At times, ITSO maintains cash and cash equivalents in U.S. financial institutions in amounts that exceed U.S. federal insurance limits and does not believe it is exposed to any significant credit risk related to cash and cash equivalents.

Revenue Recognition

Revenue is comprised of payments received annually under the Funding Agreement Contract and interest earned on cash and cash equivalents. Under the terms of the Funding Agreement Contract, funding from Intelsat, SA is recognized as revenue in the fiscal year in which the funding pertains under the Funding Agreement Contract. Funding received in advance of the fiscal year is recognized as deferred revenue.

Income Taxes

Under the terms of the Headquarters Agreement, dated November 24, 1976, between the Government of the United States and ITSO, ITSO is exempt from United States and District of Columbia taxation.

Note 3 Funding Agreement Contract

On July 19, 2024, a funding agreement was entered into between ITSO and Intelsat, SA establishing the funding of ITSO for fiscal year 2025. Commencing on July 1, 2024, Intelsat, SA will pay \$850,000 in four equal installments of \$212,500 on July 26, 2024, October 1, 2024, January 1, 2025, and April 1, 2025.

In 2025, a funding agreement was entered into between ITSO and Intelsat, SA establishing the funding of ITSO for fiscal year 2026. Commencing on July 1, 2025, Intelsat, SA will pay monthly installments of \$70,833, for a total of \$850,000 for fiscal year 2026. Intelsat, SA will also reimburse ITSO for expenses related to the 2026 Assembly of Parties meeting in an amount not to exceed \$149,000.

Subsequent to year end, Intelsat, SA was acquired by SES, SA. The Director General is negotiating a new funding agreement with SES, SA.

Note 4 Contingency Fund

As decided by the 25th Assembly of Parties in November 2000, an additional contingency fund (the Contingency Fund) was established prior to the date of Restructuring in July 2001, to cover possible disputes between ITSO and Intelsat, SA with capital of \$500,000. In June 2004, the 28th Assembly of Parties decided that the Director General shall be delegated the authority to access and use the Contingency Fund in arbitration proceedings between ITSO and Intelsat, SA, pursuant to Article 10(h) of the amended ITSO Agreement, having first consulted with the Advisory Committee. Information concerning the access and use of the Contingency Fund should immediately be reported to the Parties and be presented at the next meeting of the Assembly of Parties for its consideration and action.

In accordance with the Funding Agreement Contract and Article 14 of the Public Services Agreement, Intelsat, SA will not be required to replenish the Contingency Fund at any time during the term of the Funding Agreement Contract unless ITSO triggers the replenishment obligation by notifying Intelsat, SA that it is invoking Article 6 of the Public Services Agreement and formally notifying Intelsat, SA that ITSO has initiated an arbitration proceeding against Intelsat, SA or has received formal notification from Intelsat, SA that an arbitration proceeding has been initiated by Intelsat, SA against ITSO.

The Assembly of Parties at its 41st Meeting in October 2024 authorized the Director General to pursue other funding options in the event that Intelsat, SA does not restore the contingency fund to the amount it contained at the time of the commencement of the prior arbitration proceeding, in the event that ITSO finds it necessary to file another arbitration claim against Intelsat, SA pursuant to Article 6 of the PSA.

Note 5 Reserve Fund

As approved at the 34th meeting of the Assembly of Parties, the Director General may draw up to 80% of the value of the Reserve Fund to cover the costs of actions taken to benefit the membership, such as capacity building initiatives and publication of studies on satellites, incurred during the fiscal year, which are paid out of cash and cash equivalents - reserve fund and not included in the accompanying statement of revenue and expenses - modified cash basis. During the year ended June 30, 2025, the Reserve fund was not funded and no payments related to capacity building were made from the Reserve Fund.

Note 6 Commitments

ITSO entered into a non-cancellable operating lease for office space that expires September 30, 2026. Future minimum lease payments due under these operating leases are as follows:

2026	\$	61,435
2027		<u>15,471</u>
	\$	<u><u>76,906</u></u>

Expenses incurred under this lease agreement during the year ended June 30, 2025 totaled \$61,866 and is included as a component of office expenses on the accompanying statement of revenue and expenses - modified cash basis.

Subsequent to year end, the lease was extended through May 31, 2035.

Note 7 Subsequent Events

Management has evaluated subsequent events through December 4, 2025, the date the financial statements were available to be issued.